

Reporting on Implementation of Development Plan for Combating Trafficking in Human Beings

Reporting Period 01.01.2006 - 31.12.2006

I. Assessment of implementation of the activities planned for 2006 in the development plan

The tasks which were planned for 2006 pursuant to the development plan have been completed. The tasks requiring long-term activities are progressing continuously: organisation of the statistics concerning human trafficking has been commenced; the mapping of contacts and tasks in human trafficking has been prepared; the study planned for 2006 has been carried out; numerous lectures have been organised for informing the public and training of specialists; the topic of human trafficking has been included in the new working version of the national curricula for basic schools and upper secondary schools; two round table meetings have been organised for the cooperation network; active part is taken in international projects (the EQUAL project, the Nordic-Baltic Pilot Project) and in the work of the Council of the Baltic Sea States Task Force Against Human Trafficking; an amendment of the Aliens Act which prescribes the possibility of issuing temporary residence permits to trafficking victims entered into force on 1 February 2007; an initial description of the services provided to women victims of trafficking in human beings for sexual exploitation in shelters for women has been prepared and it is going to be supplemented during the year 2007; information materials are distributed, questionnaires related to human trafficking are completed and expert opinions are provided regularly.

In summary:

The round table meeting held on 15 February 2007 in which the progress of implementation of the development plan was discussed stated that the first year of realisation of the plan had proceeded as planned and had been successful. A decision was taken to amend the development plan with several new activities which so far had been pursued along with the planned activities.

Measures	Activities	Expenditure	Deadline	Responsible authority	
Strategic objective 1: continuous mapping of the problems related to human trafficking in order to get a comprehensive and trustworthy picture of the actual extent and forms of human trafficking					
1. Organisation of statistical data related to cases of human trafficking	1.1. Development of the register of criminal matters and further on, development of the database of integral procedural information called "E-file" with the aim to obtain an accurate overview of the criminal offences related to human trafficking	Operating costs of Ministry of Justice (IT costs)	Currently	Ministry of Justice	<p>Organisation of the statistics concerning human trafficking began in 2006.</p> <p>E-file should be functioning starting from 2008, however, the corresponding statistics is already available. The chain in which a crime relating to human trafficking would be traceable from beginning to end, i. e. to entry into force of the court judgment, is going to be implemented in 2008.</p>

	<p>1.2. Preparation of the annual summary related to criminal offences on the basis of the data in the register of criminal matters which shall, among other, reflect the scope of occurrence of offences related to human trafficking based on the relevant sections of the Penal Code.</p>	<p>Operating costs of Ministry of Justice</p>	<p>Currently</p>	<p>Ministry of Justice</p>	<p>The yearbook of criminal statistics which is going to be published in print on 1 May 2007 includes a chapter on human trafficking. The chapter is based on the data obtained from the register of criminal matters.</p>
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	<p>1.3. Collection of data on criminal proceedings related to human trafficking which were initiated abroad and where the victim or perpetrator was a citizen or permanent resident of Estonia.</p>	<p>Operating costs of Ministry of Internal Affairs (Central Criminal Police)</p>	<p>Currently</p>	<p>Ministry of Internal Affairs (Central Criminal Police)</p>	<p>The Central Criminal Police regularly receives information relating to the cases both by applications for legal assistance and immediate exchange and gathering of information by inter-state law enforcement authorities. Liaison officers and Interpol are the main channels of information flow. Assessments of the level of danger and situation reports are prepared within the framework of Europol co-operation. The number of cases broken down by states: Germany 1, Finland 1, Sweden 2, Denmark 1 and Great Britain 1.</p>
	<p>1.4. Collection of information on cases of human trafficking which became evident through the foreign missions of the Republic of Estonia.</p>	<p>Operating costs of Ministry of Foreign Affairs (foreign missions)</p>	<p>Currently</p>	<p>Ministry of Foreign Affairs</p>	<p>Descriptions of four cases (Finland, Turkey, Spain and Belgium) are provided at the end of this Table¹.</p>

2. Conduct of studies related to human trafficking	2.1. Conduct of a qualitative study of the demand for human trafficking	80 000.-	2006	Ministry of Social Affairs, involving non-profit associations and research institutions	The study has been carried out, the report is completed and is going to be published in the series of the Proceedings of the Ministry of Social Affairs in 2007. ²
	2.2. Repeated study of awareness of human trafficking among upper secondary school students	150 000.-	2007	Ministry of Social Affairs, involving non-profit associations and research institutions	

	2.3. Participation in the mapping project (Comprehensive Assistance to Children Victims of Trafficking) carried out by the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk	120 000.-	Project will be carried out in 2007	Operating costs of Ministry of Social Affairs	
Measures	Activities	Expenditure	Deadline	Responsible authority	
Strategic objective 2: prevention of human trafficking by informing the public of the nature of human trafficking and related dangers					
3. Informing the public of the problems related to human trafficking and of human rights	3.1. Organising lectures throughout Estonia. Each year 10 lectures shall be held, totalling in 40 lectures during the entire period of the Development Plan.	80 000.-: 2006: 20 000.- 2007: 20 000.- 2008: 20 000.- 2009: 20 000.-	2009	Ministry of Social Affairs, involving non-profit associations	In 2006, 19 lectures were organised in Estonia and 2 in foreign states ³ .

	3.2. A media campaign shall be held in order to decrease the demand for human trafficking	300 000.-	2008	Ministry of Social Affairs, involving non-profit associations	Amendment: The Ministry of Social Affairs started financing as early as in November 2006 when the financing of hotline was terminated and the provision of services would have been interrupted.
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	3.3. Continuing the operation of the hotline for prevention human trafficking	540 000.-: 2007: 180 000.- 2008: 180 000.- 2009: 180 000.-	2007– 2009	Ministry of Social Affairs, involving non-profit associations	
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	3.4. Media campaign for increasing awareness of human trafficking	320 000.-	2009	Ministry of Social Affairs, involving non-profit associations	
	3.5. Preparation and publishing of educational information material	150 000.-: 2007: 75 000.- 2008: 75 000.-	2007– 2008	Ministry of Social Affairs, involving non-profit associations	

	<p>3.6. Including the topic of human trafficking in the national curricula of general education (e.g. in social study classes, etc.).</p>	<p>Costs of Ministry of Education and Research</p>	<p>currently</p>	<p>Costs of Ministry of Education</p>	<p>The topic of human trafficking can be discussed under the topics “safety” and “sexual life” in “Human Study” in the current national curricula for basic schools and upper secondary schools both in the basic schools and upper secondary schools, as well as in “Social Study” within the topics of the basic schools and upper secondary schools. The Ministry of Education and Research has recommended that the topic of human trafficking be discussed in the subject of social studies on the basis of the study material <i>M. Pajumets, T. Laan, Trafficking in Human Beings, International Migration Organisation Representation in Tallinn: 2005</i>. The educational literature published earlier does not discuss the topic explicitly (A Toots, K Olenko, <i>Social Study for Upper Secondary Schools, Koolibri: 2005</i>.)</p> <p>The topic of sexual violence and human trafficking has been included as a compulsory keyword in the new working version of the national curricula for basic schools and upper secondary schools under the subject “Man and Society” both in basic schools and upper secondary schools, as well as under the topic “The Modern Society” within the course "Social Study".</p>
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	3.7. Distribution of information on human trafficking via the world wide web	Operating costs of Ministry of Justice	Currently	Ministry of Justice	<p>The crime prevention web site of the Ministry of Justice provides an overview of the nature of human trafficking and references to the development plan and other web pages related to the topic.</p> <p>In addition, Estonia has sent an introduction of the crime prevention policy of the state (including a survey of the nature of human trafficking, national organisations engaged in this domain; the legislation in force and trends) to the website of the European Crime Prevention Network (EUCPN).</p>
	3.8. Organisation of a seminar on sale of children, child prostitution and child pornography	50 000.- Ministry of Social Affairs	2007	Ministry of Social Affairs, involving non-profit associations	
4. Informing the general public of matters of labour law and consular	4.1. Distribution of information materials on consular services	Operating costs of Ministry of Foreign Affairs	Currently	Ministry of Foreign Affairs	The Ministry of Foreign Affairs distributed a booklet "Traveller's Guide" and information sheets concerning the risks involved in going to work abroad to citizens and tour operators at the tourism fair "TourEst" and the said booklet

services					<p>is distributed at the Tallinn Airport, at the terminals of passenger ships of the port of Tallinn and to citizens and organisations all year round (the advertisement for ordering the booklet free of charge is published on the website of the Ministry of Foreign Affairs). Information materials regarding human trafficking (for example, booklets concerning prevention of human trafficking during the Football World Championships in Germany sent by a non-profit organisation operating in Germany and translated into Estonian) have been distributed at the Ministry of Foreign Affairs and at the foreign missions of Estonia in Berlin and Paris.</p>
	<p>4.2. For ensuring better consular protection, persons travelling abroad shall be given an opportunity to leave their contact details with the Ministry of Foreign Affairs</p>	<p>Operating costs of Ministry of Foreign Affairs</p>	<p>Currently</p>	<p>Ministry of Foreign Affairs</p>	<p>In 2006, 3261 persons gave their contact details to the Ministry of Foreign Affairs.</p>

	<p>4.3. Insemination of information on labour law to job seekers through the local offices of the Labour Market Board.</p>	<p>Operating costs of Ministry of Social Affairs (Labour Market Board)</p>	<p>Currently</p>	<p>Ministry of Social Affairs</p>	<p>Providing of labour law information (the Employment Contracts Act, etc.) constitutes part of the course of adaptation training and search for work directed at unemployed persons. In 2006, altogether 147 courses of adaptation training and search for work were organised at the local offices of the Labour Market Board with the participation by 1989 unemployed persons. In addition to the adaptation training, the consultants of the Labour Market Board answer the primary questions of the clients concerning labour law in the course of the daily advising process and refer them to the Labour Inspectorate as necessary.</p> <p>The new information sheets for unemployed persons and job seekers which were developed in the second half of 2006 include an invitation not to consent to undeclared salaries. Information sheets have been distributed and will be distributed to all clients of the Labour Market Board, in undertakings which have received the notice of dismissal and at fairs directed at graduates who are seeking employment (e. g. Teeviit, Intellektika, etc.).</p>
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4 ¹ . Decrease of demand.	4 ¹ .1. Analysing of the experience of foreign states with the aim to find efficient means for decreasing the demand	Operating costs of relevant ministries	2008–2009	Ministry of Justice, Ministry of Social Affairs, Ministry of Foreign Affairs	
Strategic objective 3: development of the skills of the specialists engaging in the problem of human trafficking, and promoting cooperation between them					
5. Training of specialists	5.1. Organisation of anti-trafficking training for specialists engaging in the prevention of and fight against human trafficking and assisting trafficking victims. The Ministry of Social Affairs shall organise 2 training events per year, totalling in 8 events.	300 000 (Ministry of Social Affairs): 2006 – 70 000.- 2007 – 70 000.- 2008 – 80 000.- 2009 – 80 000.- Cost of one training 35 000 – 40 000.-	2006–2009	Ministry of Social Affairs (Prosecutor's Office), Ministry of Internal Affairs (Citizenship and Migration Board, Border Guard Administratio	The Ministry of Social Affairs has carried out a two-day training on prevention of human trafficking and providing assistance to victims for victim support and social workers, school psychologists and probation officers in Kuressaare in co-operation with the non-profit association Living for Tomorrow, and a one-day training for social workers in Tallinn in co-operation with the IOM. The following trainings have been carried out within the framework of the EQUAL project: 1) The Estonian Women's Studies and Resource Centre and the Ministry of Social Affairs have carried

				<p>n, Police Board, Central Criminal Police)</p>	<p>out two two-day trainings about human trafficking and prostitution for youth workers (in Tallinn and Tartu), and a two-day training for vocational and career counsellors (in Jõhvi)</p> <p>2) The Estonian Women’s Studies and Resource Centre has organised three one-day trainings for the police (in Pärnu, Tartu and Tallinn).</p> <p>The source materials of the practical part of the social workers’ handbook have been translated from English into Estonian.</p> <p>A training "Trafficking in Human Beings and Criminal Law” for the criminal police was organised in the Police Board from 1 to 2 November 2006. Thirty people participated. Training was provided by: Central Criminal Police, the police of Latvia.</p> <p>A training “International Search” for the criminal police was organised in Mõedaku from 4 to 5 December 2006. Thirteen people participated. Training was provided by: Central Criminal Police. The Ministry of Foreign Affairs in co-operation with the Ministry of Social Affairs, the Estonian embassy in</p>
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					<p>Moscow and the non-profit organisation „Coalition Angel” from Russia organised the round table meeting „Prevention of Human Trafficking” at the Estonian embassy in Moscow on 1 June 2006. Non-profit organisations of Estonia were also involved as participants and speakers. The Ministry of Foreign Affairs in co-operation with the Ministry of Social Affairs gave a lecture on human trafficking to consular officers on the consuls’ training day on 12 April 2006.</p>
	<p>5.2. Continuous improved professional development of specialists engaged in work with children: organisation of in-service training of employees of child welfare institutions and training of child protection officials.</p>	<p>Operating costs of Ministry of Social Affairs</p>	<p>2006–2009</p>	<p>Ministry of Social Affairs</p>	<p>Network trainings for specialists engaged in work with children (health care professionals, family assistants, social workers, employees of legal authorities, employees of educational institutions, etc.) (National Institute for Health Development)</p> <ul style="list-style-type: none"> - Two trainings for recognising sexual abuse of children and providing assistance to sexually abused children were organised for medical workers in Tallinn and Tartu in co-operation with the Tallinn Child Support Centre. - Organisation of a training of employees of

					<p>children's social welfare institutions with participation of 125 employees of social welfare institutions (National Institute for Health Development)</p> <p>- Organising of trainings for foster families (the National Institute for Health Development)</p>
Measures	Activities	Expenditure	Deadline	Responsible authority	

<p>6. Promoting cooperation among specialists</p>	<p>6.1. Appointment of contact persons, agreeing on the division of tasks and responsibilities between different anti-trafficking agencies.</p>	<p>Operating costs of relevant ministries</p>	<p>2006</p>	<p>Ministry of Education and Research, Ministry of Internal Affairs, Ministry of Justice, Ministry of Social Affairs, Ministry of Foreign Affairs involving other state institutions, local governments and non-profit associations</p>	<p>The mapping of contacts and tasks in human trafficking has been prepared (including the following):</p> <p style="padding-left: 40px;">specialists engaged in the domain of human trafficking in ministries and agencies within their area of government; a list and description of current projects concerning the topic of human trafficking; the tasks of ministries in combating human trafficking).⁴</p> <p>A mailing list inimkaubandus.list@just.ee has been created with a view to enhancing co-operation of specialists which includes specialists engaged in the domain in ministries and agencies within the area of their administration and in non-profit-associations. The procedure for forwarding of the data concerning victim to victim support officials has been developed in co-operation with the Victim Support Department of the Social Insurance Board and approved by Directive No 60 of the National Police Commissioner of 28 February 2006.</p>
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	6.2. Organising round table meetings for the cooperation network	Operating costs of Ministry of Justice	Currently	Ministry of Justice involving other state institutions, local governments and non-profit associations	<p>On 25 October 2006, the Ministry of Justice organised the first round table meeting in which the members of the national network were introduced and ministries and non-profit associations exchanged information about current developments and, amongst other, an overview of the current projects concerning the topic of human trafficking was provided.</p> <p>A round table meeting where the progress of implementation of the development plan was discussed and the need for amendment of the plan was decided was held in the Ministry of Justice on 15.02.2007. Representatives of the relevant ministries participated, local governments and non-governmental organisations were involved.</p>
7. International Co-operation	7.1. Taking part in the implementation of the EU plan on best practices, standards and procedures for combating and preventing trafficking in human beings.	Operating costs of the Ministry of Justice and Ministry of Internal Affairs (Citizenship and	Currently	Ministry of Justice and Ministry of Internal Affairs (Citizenship	<p>Questionnaires related to human trafficking are completed and expert opinions are provided regularly. Materials/bulletins concerning the topic are also mediated to other law enforcement bodies (police prefectures, the Border Guard Administration, etc.).</p> <p>A representative of the Ministry of Justice participated</p>

		Migration Board, Border Guard Administration, Police Board)		and Migration Board, Border Guard Administration, Police Board)	<p>in the conference on the implementation of the EU action plan for combating trafficking in human beings in Brussels from 28 to 29 June 2006.</p> <p>Document 11138/06 was prepared as a result of the meeting, which presented the recommendations for successful implementation of the EU action plan which had been proposed by experts of member states during the discussions at the conference.</p>
	7.2. Participating in the EU AGIS training programme	Operating costs of Ministry of Justice		Ministry of Justice (Prosecutor's Office, courts)	<p>A prosecutor, an official of the Ministry of Social Affairs and a training specialist of the Estonian Law Centre participated in a training project of the EU judges and prosecutors concerning combating trafficking in human beings in Trier in Germany from 7 to 10 February 2006.</p> <p>In addition, the following meetings/trainings were attended:</p> <p>One prosecutor participated in the meeting of the working group for combating of human trafficking in co-operation of prosecutor's offices of the Baltic countries in Karlskrona in Sweden from 10 to 12 May</p>

					2006. One prosecutor participated in a training concerning human trafficking in Finland from 23 to 24 October 2006.
	7.3. Analysis of the effects of accession to the European Council Convention on combating trafficking in human beings.	Operating costs of Ministry of Justice	2007	Ministry of Justice, Ministry of Social Affairs	
	Preparation of signing and possible ratification of the convention		2008	Ministry of Foreign Affairs, Ministry of Justice	
	7.4. Participation in the work of the EQUAL project “Integration of women engaged in prostitution, including victims of human trafficking, into legal labour	Ministry of Finance, European Social Fund, funds prescribed for EQUAL project	Duration of project 2005-2008	Ministry of Social Affairs, Labour Market Board, National Institute for Health	two studies have been carried out: - The meaning of prostitution in the Estonian society: internal security or economic benefit; - Prostitution in Estonia: A survey of the situation of women engaged in prostitution. Trainings have been organised for the police, youth

	market”			Development, non-profit associations	workers and vocational and career counsellors (see also clause 5.1). The rehabilitation centre Atoll opened in Tallinn We participated in meetings of EQUAL international project partners in Warsaw and Oporto.
	7.5. Participation in the activities of the Nordic-Baltic Pilot Project for providing assistance to victims of human trafficking “Support, Protection, Safe Return, and Rehabilitation of Women Victims of Trafficking in Human Beings for Sexual Exploitation”	Financed through European Women's Lobby. The project is financed by Nordic countries	Duration of project 2005-2008	Ministry of Justice, Ministry of Social Affairs, non-profit associations	A chief specialist of the Ministry of Social Affairs and an adviser of the Ministry of Justice are participating in the steering group or troika. The responsibilities of the official of the Ministry of Social Affairs (as resource person) are mainly related to exchange of information, notification of new studies and developments in other countries and advising of the project parties. Officials of both ministries have participated in the meetings of Estonian networks and the steering group or troika. A representative of the Ministry of Justice and of non-profit associations participated in the seminar of regional network held in Jurmala from 18 to 20 June 2006. A representative of the Ministry of Social Affairs and of non-profit associations participated in the seminar of

					regional network held in Copenhagen from 6 to 7 December 2006.
	7.6. Participation in the work of the Council of the Baltic Sea States Task Force Against Human Trafficking (supervision is exercised over and information is exchanged concerning implementation of the project specified in clause 7.5)	Operating costs of Ministry of Foreign Affairs	2007	Ministry of Foreign Affairs	
	7.7. Participation in the work of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk	Operating costs of Ministry of Social Affairs	2006-2009 Estonia has been member of the Council of the Baltic Sea States Working	Ministry of Social Affairs	The five main directions are: sexual abuse of children, street children, neglected children, unaccompanied and trafficked children, children in institutions. The working group has annual activity plans for activities in these areas, various projects are also carried out in co-operation. In 2006, a joint project of member states was launched within the framework of which specialists are trained for working with accompanying persons and trafficked children. An

			<p>Group for Cooperati on on Children at Risk since 2002)</p>	<p>expert group including a representative of Estonia has been formed for preparation of the training.</p> <p>The at-risk child working group meets regularly twice a year, in 2006 meetings were held in Reykjavik in May and in Copenhagen in November.</p> <p>Every state has defined a competence centre who is involved in the at-risk child co-operation network with its multidisciplinary team who has knowledge about sexual abuse of children, reintegration of street children in the society, rehabilitation of abused children, etc.</p> <p>Tartu Child Support Centre is the competence centre of Estonia.</p> <p>As part of co-operation of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk, a national contact point for providing assistance to unaccompanied and trafficked children was appointed by Estonia in 2004. Signe Kaplan, Chief Specialist of the Social Welfare Department of the Ministry of Social Affairs, is the contact point who, within the corresponding network with contact points of other states, exchanges information and reacts as</p>
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					necessary to provide assistance to trafficked children.
Strategic objective 4: curbing human trafficking by means of more effective border control and control over the employment mediation.					
8. Targeted border controls on accompanied minors	8.1. Paying attention on minors crossing the EU external borders (including, if necessary, by questioning the minor or the person accompanying him or her, contacting the parents of the child, demanding additional documents, etc.)	Operating costs of Ministry of Internal Affairs (Border Guard Administration)	Currently	Ministry of Internal Affairs (Border Guard Administration)	Checking of persons is carried out in accordance with the Schengen border rules, including the checking of cross-border movement of minors
9. Transparent employment mediation system	9.1. Analysis of employment mediation system and provision of information on the possibilities of employment mediation	480 000.-	2007	Ministry of Social Affairs	
	9.2. Improvement of the employment mediation system as necessary	Operating costs of Ministry of Social Affairs	2008	Ministry of Social Affairs	

Strategic objective 5: effective reaction to criminal offences related to human trafficking.					
Measures	Activities	Expenditure	Deadline	Responsible authority	
10. Exchange of surveillance information	10.1. Regular exchange of information with other countries and international investigative agencies (Europol) concerning possible cases of human trafficking.	Operating costs of Ministry of Internal Affairs (Central Criminal Police)	Currently	Ministry of Internal Affairs (Central Criminal Police)	Surveillance information is exchanged regularly with co-operation partners from Sweden, Finland, Denmark and Germany. The checking of the information concerning potential cases of human trafficking is continuing with mediation by Europol liaison officers.

<p>11. Effective conduct of proceedings in matters of criminal offences</p>	<p>11.1. Analysis of Estonian penal law to guarantee conformity with UN supplementary protocol on trafficking in persons and Council framework decision 2002/629/JHA of 19 July 2002 on combating trafficking in human beings</p>	<p>Operating costs of Ministry of Justice</p>	<p>2006</p>	<p>Ministry of Justice</p>	<p>The constituent elements of enslavement were supplemented on the basis of the definition of trafficking in human beings set out in the Council Framework Decision of 19 July 2002 on combating trafficking in human beings (2002/629/JSK). The Act on Amendment of Penal Code and of Acts Related to Amendment thereof (RT I 2007, 13, 69) enters into force on 15 March 2007. After the amendments enter into force, taking advantage of helpless situation of the victim or a dependent relationship with the accused is also deemed to be enslavement. In addition, the possibility of bringing charges against legal persons for enslavement is prescribed. Analysis is provided in the explanatory memorandum of the draft Act.</p>
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	<p>11.2. Effective use of international legal aid in criminal proceedings in matters related to human trafficking.</p>	<p>Operating costs of Ministry of Internal Affairs (Central Criminal Police), Ministry of Justice</p>	<p>Currently</p>	<p>Ministry of Internal Affairs (Central Criminal Police), Ministry of Justice (Prosecutor's Office)</p>	<p>Several investigation activities have been carried out within the framework of requests for legal assistance received from Sweden and Finland. Also, national criminal proceedings have been commenced with regard to several persons in Estonia.</p> <p>The public prosecutor Eve Olesk has delivered a lecture on international co-operation with other states in issues relating to human trafficking in 2006 to police officers engaged in the domain of human trafficking.</p>
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	<p>11.3. National transposition of Council Directive 2004/81/EC of 29 April 2004 on the residence permit issued to third-country nationals who are victims of trafficking in human beings or who have been the subject of an action to facilitate illegal immigration, who cooperate with the competent authorities</p>	<p>Operating costs of Ministry of Internal Affairs</p>	<p>2006</p>	<p>Ministry of Internal Affairs</p>	<p>The corresponding amendment (Act on Amendment of Aliens Act and Associated Acts Amendment Act; RTI, 01.02.2007, 9, 44) entered into force on 1 February 2007.</p>
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	<p>11.4. Issue of temporary residence permits to trafficking victims who are residents of foreign states for the time of the conduct of criminal proceedings</p>	<p>Operating costs of Ministry of Internal Affairs, Ministry of Justice</p>	<p>Currently after performance of activity 11.3</p>	<p>Ministry of Internal Affairs, Ministry of Justice (Prosecutor's Office), Ministry of Social Affairs</p>	<p>As the amendment referred to under the activity 11.3 entered into force on 1 February 2007, no temporary residence permits have as yet been issued to trafficking victims who are residents of foreign states for the time of the conduct of criminal proceedings in Estonia.</p>
	<p>11.5. Where necessary, application of the measures prescribed by the Witness Protection Act and ensuring the anonymity of witnesses</p>	<p>Operating costs of Ministry of Internal Affairs, Ministry of Justice</p>	<p>Currently</p>	<p>Ministry of Internal Affairs (Central Criminal Police), Ministry of Justice (Prosecutor's Office)</p>	<p>Implementation of the measures prescribed in the Witness Protection Act has not proved actually necessary so far (the consent of the victim is needed in order to declare witnesses anonymous which no victim has granted so far).</p>

Measures	Activities	Expenditure	Deadline	Responsible authority	
Strategic objective 4: Provision of assistance to trafficking victims					
12. Assisting persons who fall victim to human trafficking while abroad	12.1. Elaboration of guidelines for Estonian foreign missions for assisting victims originating from Estonia and helping them to return to Estonia	Operating costs of Ministry of Foreign Affairs, Ministry of Social Affairs	2007	Ministry of Foreign Affairs Ministry of Social Affairs	
	12.2. Where necessary, provision of support to trafficking victims returning home (by providing transport, accommodation, etc.)	60 000.-: 2007: 20 000.- 2008: 20 000.- 2009: 20 000.-	Currently	Ministry of Foreign Affairs (foreign missions)	Unrequited financial assistance was provided to an identified victim in Spain (see information under the measure 1.4.).

<p>13. Helping trafficking victims in Estonia</p>	<p>13.1. Involving experts in mapping of the needs of trafficking victims and elaboration of a service package directed to them</p>	<p>150 000.-</p>	<p>2007</p>	<p>Ministry of Social Affairs, involving Ministry of Internal Affairs (Citizenship and Migration Board), local governments and non-profit associations</p>	<p>An initial description of the services provided to women victims of trafficking in human beings for sexual exploitation in shelters for women has been prepared by non-profit associations within the framework of the Nordic-Baltic Pilot Project in 2006, and it is being supplemented during the year 2007.</p>
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	13.2. Preparation of instructions, including to victim support and health care workers	40 000.-	2007	Ministry of Social Affairs, involving Ministry of Internal Affairs (Citizenship and Migration Board), local governments and non-profit associations	
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	13.3. Training courses in how to use the instructions, including to victim support and health care workers	60 000.-	2008	Ministry of Social Affairs, involving Ministry of Internal Affairs (Citizenship and Migration Board), local governments and non-profit associations	
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	<p>13.4. Creating of preparedness for offering of services necessary for the victims and provision of services (social, psychological and legal counselling, provision of temporary housing, etc.) in co-ordination in three different regions (in Tallinn, Tartu and Jõhvi).</p>	<p>1) Ministry of Finance, European Social Fund, funds prescribed for EQUAL project</p> <p>2) Nordic countries (see activity 7.5) and Ministry of Social Affairs</p>	<p>2007</p>	<p>Ministry of Social Affairs, Labour Market Board, National Institute for Health Development, non-profit associations</p>	
	<p>13.5. Development of the system of purchase of the services necessary for the victims and organisation of accommodation</p>	<p>Operating costs of Ministry of Social Affairs</p>	<p>2008</p>	<p>Ministry of Social Affairs, Ministry of Justice, involving non-profit associations</p>	

14. Early recognition of child's need for assistance and intervention	14.1. Operation and extension of children's helpline	2 100 000.- Ministry of Social Affairs 2007: 700 000.- 2008: 700 000.- 2009: 700 000.-	2006-2009	Ministry of Social Affairs	The children's helpline was started in 2005. The service was extended to Maardu in 2006. Counselling is provided in case of the following problems: neglected children, violence, conflicts, addiction and psychological problems. Information concerning services and supports is provided. ⁶
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Explanatory remarks to the schedule

Finland: The Central Criminal Police informed the embassy of a case in which a mentally disabled young woman was identified as a victim of human trafficking who was forced to work as prostitute. The Central Criminal Police asked to provide assistance, if necessary, in case the person turned to the embassy. This was not necessary, however.

Turkey: Two sisters (aged 16 and 17) who were seeking employment as au pairs turned to the embassy. One of them was travelling through Turkey to be an au pair in Kazakhstan. Both girls had doubts as to the reliability of the family and the job offered and they asked the consul to examine the matter. The mediator of the job offer in Estonia could not be identified. The embassy in Turkey suggested that the sisters seek for employment as au pair in some other European country in official organisations for au pairs exist which Turkey does not have. The consul gave the emergency telephone number of the International Organisation for Migration (hereinafter IOM) to the girls and asked to be notified. The girls have not turned to the embassy any more.

Spain: The embassy provided assistance to a 28-year old man with a mental disorder to whom a relative had offered work as au pair for a week in Spain for the period when the relative (a young woman) was going to attend business matters in Spain. When conflict arose between the

relatives the woman left Spain and left the illiterate man who did not know the language in Spain without any finances. The embassy provided unrequited financial assistance to the man in the amount of ca 4400 kroons (they bought a plane ticket and gave money for food).

Belgium: Two women and a man (all in their early twenties) turned to the embassy for application for new travel documents. The police of Belgium suspected victims of human trafficking in them (forced to work as prostitutes). As they confirmed that they were working voluntarily, passports were returned to them by the federal police after about three weeks.

It is a qualitative study which provides an overview of the reasons for the demand for human trafficking for the purposes of sexual exploitation and the reasons provided by men who are consumers of prostitution to their behaviour. Five main rhetorics were predominant in the statements of the respondents: rhetoric of consumption, rhetoric of free will or enforcement, rhetoric of social construction, rhetorics of biological predetermination and rhetorics of addiction. Awareness of the rhetorics and stereotypes elicited by the study helps prepare the campaign for decreasing the demand which is planned for 2008. The study provides the main patterns of thought and thus guidelines for planning the campaign as regards both the target groups and the message.

Nineteen lectures have been delivered for circa 800 people in Estonia, including pupils, consular officers, peacekeepers, social workers, police officers, women's organisations and judges.

Two lectures on the situation in Estonia have been delivered in foreign countries (Denmark and Russia).

Printing of the book about the demand of prostitution "Sex Buyers - Who Are They?" translated and revised at the Ministry of Social Affairs and presentation at the international conference in Tallinn about the demand of prostitution and human trafficking.

An analysis of the mechanisms of recruitment in prostitution and widespread myths was organised for preparation of study materials.

Reprint of the collection of articles "Effects and consequences of legalisation of prostitution" translated at the Ministry of Social Affairs and distributed at trainings organised by the Ministry.

Kristiina Aavik is the general contact person in the Ministry of Justice until 22 March 2007; Eerik Hanni is the contact person in issues of statistics (register of criminal matters, register of court decisions). It should be noted here, however, that the general contact person at the Ministry of Justice is going to be changed. It has not yet been determined who is going to replace the contact person.

Elle-Mai Velling is responsible for issues relating to the topic of organised crime, including human trafficking, in the Public Prosecutor's Office. Cerly Vaerand is the general contact person in issues relating to human trafficking in the Ministry of Internal Affairs. Margit Ratnik (issues related to illegal migration), Koidu Mesilane (documentation of citizens of Estonia), Martin Karro (documentation of aliens) and Tõnu Strandson (review of applications for asylum) are contact persons at the Citizenship and Migration Board.

The contact persons of the Central Criminal Police in the domain of human trafficking in issues relating to procedures prior to criminal proceedings are Reigo Reimand, Reijo Valgjärv and Sven Puhkason. Katrin Spiegel is the contact person in activities relating to national and international criminal and surveillance proceedings.

Kristiina Luht is the general contact person at the Ministry of Social Affairs. In addition, Anu Rannaveski (social welfare services and benefits), Maarja Kuldjärv (labour-market policy), Heleri Hermanson (labour-market policy) and Signe Kaplan (the national contact point for unaccompanied and trafficked children within the framework of the Baltic Sea Region cooperation on Children at Risk) are engaged in the domain. Ene Päll is the contact person at the Social Insurance Board (victim support centres).

The general contact person in the Ministry of Foreign Affairs is Karen Tikenberg and the contact person in consular issues is Monika Staneva. Aare Vilu, and Mare Räis from the National Examination and Qualification Centre are contact persons at the Ministry of Education and Research. Mare Räis has now left employment. The curriculum development department of the National Examination and Qualification Centre is responsible for including the topic in the national curricula and the department of curricula of general education and examinations is responsible for presence of the topic in the educational literature.

Estonia has been member of the Council of the Baltic Sea States Working Group for Cooperation on Children at Risk since 2002. Activities are continuous. There is no deadline, as it is a form of co-operation involving exchange of information and experience and, furthermore, specific projects are carried out.

Cases presented to the children's helpline or reasons for addressing fall in two main categories by nature: addressing of cases and provision of information.

Cases are referred either to the social welfare department of the city district (hereinafter social welfare department), the Rescue Board, the police, trust lines or a shelter. If other place than the social welfare department has been contacted (for example, outside of working time) at first, the social welfare department will also be notified of the case at the earliest opportunity.

In the case when *need for information* is expressed, information from the children's helpline data bank is provided to the person, or the call is referred to the agencies who have information concerning their area of activity who will provide the necessary information to the person.

III. Overview of funds used for implementation of activities (01.01.2006–31.12.2006)

All costs necessary for implementation of the Development Plan shall be prescribed and planned in the budget of the relevant Ministry. The activities necessary for the implementation of the Development Plan can be divided into two groups according to their financing.

The first group contains activities financed within the framework of the operating expenses of Ministries and agencies within the area of their administration. The schedule for implementation (see Chapter II) contains an overview of activities which were financed from operating expenses for 2006.

The second group includes activities financed for the specific purpose of dealing with the problem of human trafficking.

The following table sets forth the division of the costs of the measures/activities which were specially financed for the purpose of combating human trafficking in 2006

Measures/Activities	Expenditure source/ <i>Responsible authority</i>	2006
Measure 2: Conduct of studies related to human trafficking		
Conduct of a qualitative study of the demand for human trafficking	Ministry of Social Affairs, involving non-profit associations and research institutions	80 000
Measure 3: Informing the public		
Organising 10 lectures per year all over Estonia	Ministry of Social Affairs, involving non-profit associations	20 000
Measure 5: Training of specialists		
Organisation of anti-trafficking training for specialists engaging in	Ministry of Social Affairs	70 000

the prevention of and fight against human trafficking and assisting trafficking victims.	involving the Ministry of Justice, Ministry of Internal Affairs, Ministry of Foreign Affairs	
COSTS IN TOTAL		170 000

